

General Assembly

February Session, 2014

Substitute Bill No. 5580



AN ACT CONCERNING THE PESTICIDE ADVISORY COUNCIL, THE RECOMMENDATIONS OF THE EMERGENCY MEDICAL SERVICES PRIMARY SERVICE AREA TASK FORCE AND THE ELIMINATION OF A MUNICIPAL MANDATE.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. Subsection (d) of section 22a-65 of the general statutes is
- 2 repealed and the following is substituted in lieu thereof (Effective
- 3 *October 1, 2014*):
- 4 (d) The commissioner shall establish a Pesticide Advisory Council
- 5 consisting of, but not limited to, the director of the Agricultural
- 6 Experiment Station, the Commissioner of Agriculture, the
- 7 Commissioner of Public Health, and the dean of the college of
- 8 agriculture of The University of Connecticut or their respective
- 9 designees. The council shall meet at least annually and the
- 10 commissioner may consult with the Pesticide Advisory Council on
- 11 technical matters involving the application and use of pesticides, the
- 12 determination of imminent hazards and the unreasonable adverse
- effects on the environment before promulgating regulations or orders
- in carrying out this part, subsection (a) of section 23-61a and sections
- 15 23-61b and 23-61f. The council shall, on an ongoing basis, review all
- 16 new pesticides for safety and effectiveness and report the results of
- 17 such review to the commissioner for consideration in adopting
- 18 regulations. The commissioner shall, in consultation with the council,
- 19 create, publish and regularly update a report on best practices

- 20 regarding the safe and effective use of synthetic and organic pesticides
- 21 <u>for use by municipalities.</u>
- Sec. 2. Section 22a-65 of the general statutes is amended by adding
- 23 subsection (e) as follows (Effective October 1, 2014):
- 24 (NEW) (e) The commissioner shall establish a regional purchasing
- 25 program through which municipalities may purchase pesticides for a
- 26 reduced price.
- Sec. 3. (Effective October 1, 2014) The Commissioner of Energy and
- 28 Environmental Protection shall, in consultation with the Pesticide
- 29 Advisory Council established pursuant to section 22a-65 of the general
- 30 statutes, as amended by this act, review the integrated pest
- 31 management monitoring web site maintained by the state of
- 32 Massachusetts for the purpose of determining whether to create a
- 33 similar resource in the state of Connecticut.
- Sec. 4. Section 19a-181b of the general statutes is repealed and the
- 35 following is substituted in lieu thereof (*Effective October 1, 2014*):
- 36 (a) Not later than July 1, 2002, each municipality shall establish a
- 37 local emergency medical services plan. Such plan shall include the
- 38 written agreements or contracts developed between the municipality,
- 39 its emergency medical services providers and the public safety
- 40 answering point, as defined in section 28-25, that covers the
- 41 municipality. The plan shall also include, but not be limited to, the
- 42 following:
- 43 (1) The identification of levels of emergency medical services,
- 44 including, but not limited to: (A) The public safety answering point
- 45 responsible for receiving emergency calls and notifying and assigning
- 46 the appropriate provider to a call for emergency medical services; (B)
- 47 the emergency medical services provider that is notified for initial
- 48 response; (C) basic ambulance service; (D) advanced life support level;
- 49 and (E) mutual aid call arrangements;

- 50 (2) The name of the person or entity responsible for carrying out 51 each level of emergency medical services that the plan identifies;
 - (3) The establishment of performance standards for each segment of the municipality's emergency medical services system; and
 - (4) Any subcontracts, written agreements or mutual aid call agreements that emergency medical services providers may have with other entities to provide services identified in the plan.
 - (b) In developing the plan required by subsection (a) of this section, each municipality: (1) May consult with and obtain the assistance of its regional emergency medical services council established pursuant to section 19a-183, its regional emergency medical services coordinator appointed pursuant to section 19a-186a, its regional emergency medical services medical advisory committees and any sponsor hospital, as defined in regulations adopted pursuant to section 19a-179, located in the area identified in the plan; and (2) shall submit the plan to its regional emergency medical services council for the council's review and comment.
 - (c) Each municipality shall update the plan required by subsection (a) of this section as the municipality determines is necessary. The municipality shall consult with the municipality's primary service area responder concerning any updates to the plan. The Department of Public Health shall assist each municipality in the process of updating the plan by providing technical assistance and helping to resolve any disagreements concerning the provisions of the plan.
 - (d) Not less than once every five years, the department shall review a municipality's plan and the primary service area responder's provision of services under the plan. Such review shall include an evaluation of such responder's compliance with applicable laws and regulations. Upon the conclusion of such evaluation, the department shall assign a rating of "meets performance standards", "exceeds performance standards" or "fails to comply with performance

- standards" for the primary service area responder. The Commissioner 81 82 of Public Health may require any primary service area responder that is assigned a rating of "fails to comply with performance standards" to 83 meet the requirements of a performance improvement plan developed 84 85 by the department. Such primary service area responder may be subject to subsequent performance reviews or removal as the 86 87 municipality's primary service area responder for a failure to improve performance in accordance with section 19a-181c, as amended by this 88 89 act.
- 90 Sec. 5. Section 19a-181c of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2014*):
- 92 (a) As used in this section [, "responder"] and section 8 of this act:
 - (1) "Responder" means any primary service area responder that [(1)] (A) is notified for initial response, [(2)] (B) is responsible for the provision of basic life support service, or [(3)] (C) is responsible for the provision of service above basic life support that is intensive and complex prehospital care consistent with acceptable emergency medical practices under the control of physician and hospital protocols; [.]
- 101 (2) "Emergency" means (A) the responder has failed to respond to
 101 fifty per cent or more first call responses in any three-month period
 102 and has failed to comply with the requirements of any corrective
 103 action plan agreement between the municipality and the responder, or
 104 (B) the sponsor hospital refuses to endorse or provide a
 105 recommendation for the responder due to unresolved issues relating to
 106 the quality of patient care provided by the responder; and
- (3) "Unsatisfactory performance" means the responder has failed to
 (A) respond to eighty per cent or more first call responses, excluding
 those responses excused by the municipality, (B) meet defined
 response time standards agreed to between the municipality and
 responder, excluding those responses excused by the municipality, and

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- comply with the requirements of any corrective action plan, (C) investigate and adequately respond to complaints related to the quality of emergency care or response times, on a repeated basis, (D) report adverse events as required by the Commissioner of Public Health or as required under the local emergency medical services plan, on a repeated basis, (E) communicate changes to the level of service or coverage patterns that materially affect the delivery of service as required under the local emergency medical services plan or communicate an intent to change such service that is inconsistent with such plan, or (F) communicate changes in its organizational structure that are likely to negatively affect the responder's delivery of service.
 - (b) Any municipality may petition the commissioner for the removal of a responder. A petition may be made (1) at any time if based on an allegation that an emergency exists and that the safety, health and welfare of the citizens of the affected primary service area are jeopardized by the responder's performance, or (2) not more often than once every three years, if based on the unsatisfactory performance of the responder. [as determined based on the local emergency medical services plan established by the municipality pursuant to section 19a-181b and associated agreements or contracts.] A hearing on a petition under this section shall be deemed to be a contested case and held in accordance with the provisions of chapter 54.
 - (c) If, after a hearing authorized by this section, the commissioner determines that (1) an emergency exists and the safety, health and welfare of the citizens of the affected primary service area are jeopardized by the responder's performance, (2) the [performance of the responder is unsatisfactory based on the local emergency medical services plan established by the municipality pursuant to section 19-181b and associated agreements or contracts] responder has demonstrated unsatisfactory performance, or (3) it is in the best interests of patient care, the commissioner may revoke the primary service area responder's primary service area assignment and require the chief administrative official of the municipality in which the

- primary service area is located to submit a plan acceptable to the commissioner for the alternative provision of primary service area responder responsibilities, or may issue an order for the alternative provision of emergency medical services, or both.
- 149 (d) The commissioner shall act on any petition for the removal of a responder (1) not later than five business days after receipt of a 150 151 petition where an emergency is alleged and shall issue a determination 152 on such petition not later than thirty days after receipt of such petition, 153 or (2) not later than fifteen business days after receipt of a petition 154 where unsatisfactory performance is alleged and shall issue a determination on such petition not later than ninety days after receipt 155 156 of such petition. The commissioner may redesignate any petition 157 received pursuant to this section as due to an emergency or 158 unsatisfactory performance based on the facts alleged in the petition 159 and may comply with the time requirements in this subsection that 160 correspond to the redesignated classification.
- (e) The commissioner may develop and implement procedures to
 designate a temporary responder for a municipality when such
 municipality has alleged an emergency in the petition during the time
 such petition is under the commissioner's consideration.
 - (f) The commissioner may hold a hearing and revoke a responder's primary service area assignment in accordance with the provisions of this section, although a petition has not been filed, where the commissioner has assigned a responder a rating of "fails to comply with performance standards" in accordance with section 19a-181b, as amended by this act, and the responder subsequently failed to improve its performance.
- Sec. 6. Section 19a-181d of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2014*):
- 174 (a) Any municipality may petition the [commissioner] 175 <u>Commissioner of Public Health</u> to hold a hearing if the municipality

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- cannot reach a written agreement with its primary service area responder concerning performance standards or the primary service area responder fails to deliver services in accordance with the municipality's local emergency medical services plan, as described in section 19a-181b, as amended by this act. The commissioner shall conduct such hearing not later than ninety days from the date the commissioner receives the municipality's petition. A hearing on a petition under this section shall not be deemed to be a contested case for purposes of chapter 54.
 - (b) In conducting a hearing authorized by this section, the commissioner shall determine if the performance standards adopted in the municipality's local emergency medical services plan are reasonable based on the state-wide plan for the coordinated delivery of emergency medical services adopted pursuant to subdivision (1) of section 19a-177, model local emergency medical services plans and the standards, contracts and written agreements in use by municipalities of similar population and characteristics.
 - (c) If, after a hearing authorized by this section, the commissioner determines that the performance standards adopted in the municipality's local emergency medical services plan are reasonable, the primary service area responder shall have thirty calendar days in which to agree to such performance standards. If the primary service area responder fails or refuses to agree to such performance standards, the commissioner may revoke the primary service area responder's primary service area assignment and require the chief administrative official of the municipality in which the primary service area is located to submit a plan acceptable to the commissioner for the alternative provision of primary service area responder responsibilities, or may issue an order for the alternative provision of emergency medical services, or both.
 - (d) If, after a hearing authorized by this section, the commissioner determines that the performance standards adopted in the municipality's local emergency medical services plan are unreasonable,

the commissioner shall provide performance standards considered reasonable based on the state-wide plan for the coordinated delivery of emergency medical services adopted pursuant to subdivision (1) of section 19a-177, model emergency medical services plans and the standards, contracts and written agreements in use by municipalities of similar population and characteristics. If the municipality refuses to agree to such performance standards, the primary service area responder shall meet the minimum performance standards provided in regulations adopted pursuant to section 19a-179.

Sec. 7. (NEW) (Effective October 1, 2014) A primary service area responder, as defined in section 19a-175 of the general statutes, shall notify the Department of Public Health not later than sixty days prior to the sale or transfer of more than fifty per cent of its ownership interest or assets. Any person who intends to obtain ownership or control of a primary service area responder in a sale or transfer for which notification is required under this section shall submit an application for approval of such purchase or change in control on a form prescribed by the Commissioner of Public Health. The commissioner shall, in determining whether to grant approval of the sale or transfer, consider: (1) The applicant's performance history in the state or another state; and (2) the applicant's financial ability to perform the responsibilities of the primary service area responder in accordance with the local emergency medical services plan, established in accordance with section 19a-181b of the general statutes, as amended by this act. The commissioner shall approve or reject the application not later than forty-five calendar days after receipt of the application. The commissioner may hold a hearing on such application and may consult with any municipality or sponsor hospital in the primary service area in making a determination on the application.

Sec. 8. (NEW) (*Effective October 1, 2014*) (a) For purposes of this section, "primary service area responder" has the same meaning as in section 19a-175 of the general statutes. Any municipality may submit a local emergency medical services plan prepared pursuant to section

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- 242 19a-181b of the general statutes, as amended by this act, to the
- 243 Department of Public Health for the alternative provision of primary
- service area responder responsibilities. Such plan may be submitted
- 245 for any of the following purposes: (1) Providing improved patient care;
- 246 (2) delivering efficient emergency medical services; (3) allocating
- resources more efficiently; (4) aligning with a new emergency medical
- services provider better suited to meet the community's current needs;
- 249 (5) regionalizing services; or (6) improving response times.
- 250 (b) The Commissioner of Public Health shall conduct a hearing on 251 any plan for the alternative provision of primary service area 252 responder responsibilities submitted pursuant to subsection (a) of this 253 section. In order to determine whether to approve or disapprove such 254 plan, the commissioner shall consider any relevant factors, including, 255 but not limited to: (1) The impact of the plan on patient care; (2) the 256 impact of the plan on emergency medical services system design, 257 including system sustainability; (3) the impact of the plan on the local, 258 regional and state-wide emergency medical services system; and (4) the recommendation from the medical oversight sponsor hospital. If 259 260 the commissioner approves the plan, the commissioner shall reassign 261 the primary service area in accordance with such plan. The responder 262 named in such plan must apply for, and the commissioner must 263 approve, primary service area assignment before such assignment 264 becomes effective.
- Sec. 9. Subsection (a) of section 7-163e of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2014*):
 - (a) The legislative body of a municipality, or in any municipality where the legislative body is a town meeting or representative town meeting, the board of selectmen, shall conduct a public hearing on the sale, lease or transfer of real property owned by the municipality prior to final approval of such sale, lease or transfer. Notice of the hearing shall be published on the Internet web site of the municipality or in a newspaper or other publicly available weekly print publication having

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a general circulation in such municipality where the real property that is the subject of the hearing is located at least twice, at intervals of not less than two days, the first not more than fifteen days or less than ten days and the last not less than two days before the date set for the hearing. The municipality shall also post a sign conspicuously on the real property that is the subject of the public hearing.

This act shall take effect as follows and shall amend the following sections:		
Section 1	October 1, 2014	22a-65(d)
Sec. 2	October 1, 2014	22a-65
Sec. 3	October 1, 2014	New section
Sec. 4	October 1, 2014	19a-181b
Sec. 5	October 1, 2014	19a-181c
Sec. 6	October 1, 2014	19a-181d
Sec. 7	October 1, 2014	New section
Sec. 8	October 1, 2014	New section
Sec. 9	October 1, 2014	7-163e(a)

Statement of Legislative Commissioners:

Technical changes were made to sections 1 and 5 and in section 5, the definitions were expanded to include section 8.

PD Joint Favorable Subst. -LCO